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                      UNITED STATES DISTRICT COURT
                      EASTERN DISTRICT OF MISSOURI
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                             EASTERN DIVISION
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     UNITED STATES OF AMERICA,
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          Plaintiff,
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          V.
                                 )No. 4:16-CV-00180 CDP
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     CITY OF FERGUSON,
     MISSOURI,
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          Defendant.
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                              STATUS HEARING
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                 BEFORE THE HONORABLE CATHERINE D. PERRY
                      UNITED STATES DISTRICT JUDGE
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                               JULY 9, 2024
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     APPEARANCES:
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    Monitor:
                         Natashia Tidwell, Esq.
                         Courtney Caruso, Esq.
16
     For Plaintiff:
                         Nancy Glass, Esq.
17
                         Amy Senier, Esq.
                         UNITED STATES DEPARTMENT OF JUSTICE
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     For Defendant:
                         Thomas R. Selig, Esq.
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                         LEWIS RICE LLC
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     Also Present:
                        Christopher Crabel
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     REPORTED BY:
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        PRODUCED BY COURT REPORTER COMPUTER-AIDED TRANSCRIPTION
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(PROCEEDINGS STARTED AT 10:00 A.M.)

THE COURT: Good morning, ladies and gentlemen. We are here in the case of the United States versus the City of Ferguson, case number 4:16-CV-180. We are here for the quarterly status hearing, and so before we begin, I do want to remind anyone who is listening on the Court's YouTube channel where this is being broadcast that any additional broadcasting or recording of this proceeding is forbidden and you must not broadcast it further or record it in any way. We are very happy for you to tell other people to sign on to YouTube if other people want to listen, but no broadcasting or further copying.

All right. So I will start with the Department of Justice and ask counsel to please state who is here for the record.

MS. SENIER: Good morning, Your Honor. Amy Senier for the Department of Justice.

MS. GLASS: And good morning, Your Honor, Nancy Glass also for the Department of Justice.

THE COURT: All right. And for the City.

MR. SELIG: Good morning, Your Honor, Thomas Selig for the City of Ferguson.

MR. CRABEL: Chris Crabel for the City of Ferguson.

THE COURT: And, Mr. Selig, would you go ahead and introduce any other people from the City who are here with

you.

MR. SELIG: Yes. Thank you, Your Honor. So at the table, Chris Crabel, the Consent Decree coordinator who just introduced himself. We have John Hampton, the City Manager for the City of Ferguson who is here in person, and then online we have Mayor Ella Jones who is joining via the link as well as Councilwoman Naquittia Noah, Councilwoman Heather Robinett, Councilwoman Linda Lipka, and then Councilman Nick Kasoff. And I believe that's everyone, Your Honor.

THE COURT: All right. So I appreciate everyone being here either live or by listening to the broadcast that is going out, so that's great. For the Monitor?

MS. CARUSO: Good morning, Your Honor, Courtney
Caruso, deputy monitor on behalf of the Monitoring Team. I am
going to be presenting today, but here with me is the Monitor
Natashia Tidwell and two other members of the Monitoring Team
who are sitting in the jury box, Dan Gomez and Darryl Owens.

THE COURT: All right. Glad to see you here today.

All right. So we are ready to proceed, and the way we do

this, this is a hearing. Kayla, has anybody signed up to

speak?

THE CLERK: I believe we did have a couple sign up.

THE COURT: This is a -- every other quarter, as you all know, we have comments from any members of the public who wish to speak, so the clerk is getting the list for me and

we'll do that first, and then after we hear from any citizens who have signed up and wish to speak, then we will hear from the parties.

So I see the first person on the list is Becky -- I'm sorry, I can't remember if it's Mueller or Mueller?

MS. MUELLER: Mueller.

THE COURT: All right. Becky Mueller. I know I have asked that question before, but if you will just step up to the lectern, ma'am.

MS. MUELLER: Good morning, Your Honor. As always, Alan and I appreciate the opportunity to share our thoughts before the Court. I'm Becky Mueller, resident of Ferguson, and most of our comments this morning are provided to show our appreciation for the changes and progress that is now being made. We do want to thank Ms. Amy Senier and Ms. Nancy Glass for the presentation last night in Ferguson. Although he did not participate in the presentation, we also want to thank Mr. Jorge Castillo for agreeing to start the discussion. The presentation provided information about the Consent Decree process that we all really needed. We appreciate this and all the DOJ's efforts to increase transparency and support community outreach. We continue to see progress in several areas.

First, the June meeting of the Neighborhood Policing
Steering Committee --

THE COURT: I'm going to stop you for just a second. The court reporter is taking down everything you say, and so you are going a little bit fast. I am not telling you you have to slow down a lot but just a little bit. Thanks.

MS. MUELLER: Sorry. I am trying to get it all in in five minutes.

THE COURT: I understand.

MS. MUELLER: The June meeting of the Neighborhood
Policing Steering Committee was devoted to a presentation by
Ms. Pat Washington on the Community Policing and Engagement
Plan. Because of the clear objectives outlined by
Ms. Washington, the NPSC agreed to use our next three meetings
to revise and develop the Community Policing Plan. We
appreciate Ms. Washington's efforts to help with NPSC's
outreach, working with them to update the mission statement,
design a brochure, and possibly design a logo. We have not
had this kind of productive relation with the City before.

Second, the training committee has also seen much progress. We really appreciate all of Ms. Lisa Stephens's work. She has proposed very good subject matter experts and lesson plans and is moving to get the trainings in place as soon as possible. Our main issue is finding the right balance between getting the training on the new policies to happen quickly and ensuring that the Ferguson Police Department institutionalizes the culture of community policing and

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problem solving. There is a lot of pressure to just get it done versus get it done right. This is an issue particularly for the training committee as we review the PTO training. We are in the process of reviewing drafts of all 14 or 15 modules. The FPD still needs to clarify the scope and methods of the training program that will work best for them. Once these are determined, we'll be glad to expedite our reviews of these modules to help make it the best training possible.

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We still need an understanding of the progress on many other items of the Consent Decree. As one example, we do not know the status of the Crime Prevention Plan. The content of the Crime Prevention Plan could be extremely important as the NPSC reviews the Community Policing and Engagement Plan. We still do not have a dashboard so the community can track progress on the Consent Decree compliance, and in addition, the City Council recently approved the use of several new technologies such as drones and pole-mounted license plate readers. We do not know if there are policies in place regulating the use of these new technologies and how their use is going to coordinate with complying with Consent Decree policies for community policing. There needs to be a mechanism in place to quickly respond with appropriate policies and to ensure that the public is aware of and could have input on those new policies.

I would, however, like to end on a positive note. I

would like to compliment the Ferguson Police Department for their service during the Juneteenth celebration. They seemed to exemplify good community policing. The officers looked like they were enjoying the event more and certainly interacting with the community better. Their deployment didn't seem to diminish their ability to observe and respond to incidences that might develop either at events or throughout the community, and we appreciate their efforts to make this a positive event. Thank you.

THE COURT: All right. Thank you very much. All right. The next speaker is Adrian Shropshire. Yes, sir.

MR. SHROPSHIRE: Good morning, Judge.

THE COURT: Good morning.

MR. SHROPSHIRE: Good morning, citizens and DOJ. I am here today -- well, first of all, let me tell you my role in the City of Ferguson. I'm on the Citizens Review Panel of all officers that are being hired into the precinct. I'm on the training and setting up the training policies for the police department. I'm with the FYI Youth, and I am a member of the NPSC. During my time during the role of the hiring of the police officers, the Citizens Review Panel, we have hired officers that want to be here. We have hired officers that have special tasks such as we just hired two officers that do the drones. They are FAA certified. And then we have other officers that are -- that wanted to be here. The officers

that didn't want to be here, I feel they left early in our hiring process.

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I've been on this committee, the citizens committee, now for probably, oh, six or seven years now, and I have seen officers come and go, but the ones that Chief Doyle has hired, they are staying. They believe in training, they believe in coaching, and they believe in the city of Ferguson being a better city than what it was before. Chief Doyle has made a big change within our city, the look of the police department. We have new uniforms. We have new badges. We have new police cars, and we have a new culture that is being grown within our police department. As a citizen that is on the hiring committee, I see that as they come through the door. Chief Doyle takes our advice. He just doesn't sweep it underneath the rug. He takes our advice and our interview papers and goes over them and does weigh-in on what we say because we are We don't wear the blue. We wear regular the citizens. everyday clothes and we have a better judgment sometimes of people, at least I do. I have learned a lot about the police department within my time doing this.

As far as with our training, I started out when all this started back a long time ago when it was I think right around 2016. I've been with the Citizens Training Committee since then. I look at how things have changed since Ms. Stephens has been there and how things have changed since

Lieutenant Ray Rice has been there. There are things that are moving forward within our police department. I asked an officer the other day what is the most important thing that he feels important to all police officers, and the thing -- and the one thing that he told me was training, and to me there is a big difference between training and coaching. And we on the training committee, we do believe in training our officers to the best of their ability. As Coach Doyle -- as Chief Doyle has been with our police department, the citizens are very comfortable with him within the ranks of being the chief.

I want to say one thing, too. Chris Crabel, he is doing the best he can do at this point getting our dashboard up and going. It's a lot of work to do that, but, you know, I know it should be a little bit further, but we are working together as a team, and that's what counts as far as I'm concerned in us moving forward with this Consent Decree.

I look at Lieutenant Dilworth. He is doing a great job at role call training, and that's very important. And one thing I must say, the extra hours that the officers that come to Ferguson have to put in, they really have to want to be here because it makes a big difference when you have to go to role call training or take training on your day off or do different -- go to body cam training. That makes a big difference. Our officers are out in the community, which is a big difference than it was. I've been living in the community

now for 36 years, and it's a big difference in what was and what is now.

Nobody's perfect, but we are striving for excellence and dependability and accountability, and to me that equals trustworthiness, and our officers are doing that within our community. I see them out with the kids, the citizen. They are at all the events and they want to be there. They are happy to be part of Ferguson and the new Ferguson, and I think as long as we keep pushing forward with our training coordinator and our information officer, I think that things will move forward and I think we'll be moving this Consent Decree within the next -- I hope to have it rolling within the next year, end of this year or into early next year because the courts --

THE COURT: I hope that, too. And so your red light's been blinking awhile, so go ahead and wrap it up.

MR. SHROPSHIRE: Okay. Sorry, Judge. But I would just like to say our courts are very, very good now. Thank you.

THE COURT: Thank you. Erica Brooks.

MS. BROOKS: Good morning, Your Honor.

THE COURT: Good morning.

MS. BROOKS: And everybody else in their respective places. My name is Erica M. Brooks, and I am a citizen of Ferguson, Missouri. I'm from East St. Louis, and one

situation that I can bring up at this point, in 2013 I was racially profiled by an officer with a white shirt. I was actually getting ready to take my daughter to college the next morning. It was 12:00 a.m. in the morning, and when he pulled me over, he had his flashlight searching in my van. It was packed with all her college equipment, and he asked me where were we going. He never told me why he pulled me over. I wasn't one of the people that were charged, you know, to be able to get like a ticket or a citation or whatever else, but the experience of not knowing the reputation of Ferguson before I got there, I didn't know Ferguson was known to be a sundown town. I didn't know it to be racially profiling people for their color. I didn't know any of that until 2014.

As far as what I do for a living, I'm a freelance media photographer. First of all, I am a parent, a single parent. I'm a clear advocate for Ferguson. I've been a candidate for city council twice, and also in 2019, my son and I saved our bus service in Ferguson, number 79. It was slated to be cut by the City and Metro. I didn't know anything about it. I just happened to be riding on the bus -- going to the bus and it popped up on my phone about it being cut. And so when it came down to saving our bus service, we did the whole thing, you know, ourselves with a lot of support from the community and other people to retain our service. I'm saying it to say it comes down to civil rights for the citizens of

Ferguson.

I listened to all this. I was right there engaged with the protestors as a freelance media photographer from day one, August 11th, with my camera looking right between the protestors as well as the police, and to see all this has brought me back to the 60s and other dates when African Americans had to fight for civil rights. And I hear all this said about policies and procedures and training. It doesn't make sense to me because if you treat people the way you would want to be treated and just look at your occupation from a perspective of humanity, it doesn't take somebody teaching you how to treat people in the community when you put on a uniform. It doesn't take all this.

All this time as I was canvassing Ferguson knocking on doors, people kept saying I wish they'd get rid of the Consent Decree because it's taking up money, and I'm like, okay, one thing about it is, like people were saying, this Consent Decree is not a check box list. It's a culture. It's a part of what you were taught when you were raised up as a child, treat people the way you want to be treated, and so when I see all these different things where they are putting people in places because of their color and not the content of their character, it doesn't make sense to me because when all of that falls down and then the administration, the presidential administration, come and they decide that they

don't want to have different procedures and policies because of your color, then what happens.

And I was at the town hall yesterday and I asked the question so when you all leave and all this law enforcement protection is not around Ferguson anymore, who stands up for us. You know, we have people in the community like the Civilian Review Board that will look at our complaints, but how long will it take for those complaints to be addressed and solved. You know, not to, you know, to have a babysitter or overseer to say this is how you treat your citizens, it doesn't make sense to me. And so I'm hoping and I'm praying -- I know it takes time. You know, it has taken over what is that, since 2017 for this to come to this point for people to say yes, we are doing a good job, which doesn't make sense. It's like a babysitter telling you you're doing a good job.

So as grown people, I think that the process, yes, like they were saying I mentioned yesterday about a website having -- you know, they have the website to show what the Consent Decree is, but to have a realtime space on their website so citizens can assess themselves and say this is what we are doing as a community along with the police and the City Council and the mayor and everybody else is doing in order to make the atmosphere in Ferguson the way it should be and not the way it's known for being. So I'm hoping that that point

of our being able to say yes, this is what we see is changing is in realtime.

And so like I said, I appreciate you allowing me to stand here before you as a citizen of Ferguson, and I'm hoping -- I know they were talking about different things that were being bought to secure Ferguson, like they have new fencing and everything in front of the police department. And so we are right around the corner with the tenth anniversary of Mike Brown commemoration and so I'm wondering why do we need to be secured that tight in order to, you know, make the police department a fortress. So I'm hoping things go well and the memory of justice is a calm situation and, like I say, we are able to as citizens voice our opinion after you all are gone and get justice in the same manner that we have now where we have somebody to be our voice for justice.

Thank you. My name is Erica M. Brooks. Thank you very much.

THE COURT: Thank you very much. All right. The last person who signed up was Ms. Cassandra Butler. Good morning.

MS. BUTLER: Good morning, Judge. Cassandra Butler. Thank you, Your Honor. I would like to give a semi status update on Ferguson as we come upon the Consent Decree's status hearing before the ten-year anniversary of the killing of Michael Brown. I understand that this event in and of itself

is not why we are here, but this event led to the DOJ discovering that indeed Ferguson had a practice and pattern of violating the civil rights of black people which is guaranteed by the United States Constitution. I want the duties of policing in Ferguson to stay in Ferguson. We are better now than then and we are getting better month by month, and I think the learning in the Ferguson Police Department can be the model for the whole county and state.

This pattern and practice that Ferguson was caught doing is not unique to Ferguson. It is fairly common in St. Louis County. Ferguson was the municipality that got caught with the dead black teenager in the streets at high noon on a Saturday, and although it could have been any municipality in the area, it happened in Ferguson. It is the responsibility of Ferguson to get this right for everyone. I want to thank the DOJ for intervening on behalf of the people who live in and drive through Ferguson.

However, the story of Ferguson is not even halfway through. The drama is still percolating, and it is driven in my opinion by the behavior of the council in whole. The micro-managing of the council plays a large role in the lack of leadership stability at the top levels of the police department and City Hall. With the latest election under the distorted banner of unity, many members of the council are intent on making Ferguson great again under the comfortable

rule of white superiority. This is not a ding on the employees or leadership itself at City Hall or at the police department. It is an observation of the aims and goals of the now majority on the council. The council has become even bolder since the last election. They show disdain about conflicts of interest concerns. They make ordinances that are special, special ordinance, to exempt and advantage one council member over other commercial landlords. They make ordinances about citizens must be current on their taxes before they can serve on a volunteer commission or board.

Ferguson is reverting back to the old Ferguson in some ways while making court designated strides in others. I often sit in council meetings amazed that many council members are oblivious to the fact that this behavior in their conversation, their discussion, is similar to the thinking that got us in the Consent Decree in the first place. I am grateful for the DOJ. We need this pressure in Ferguson, the pressure to be a better Ferguson. Thank you.

THE COURT: Thank you, Ms. Butler.

I appreciate all of the citizens who have spoken and I think you have all made very good points. And I guess I would like to hear from the City. It's time for the City to do its presentation. If you wish to address any of the things said by the citizens, of course, Mr. Selig you may do that or

tell us whatever you need to tell us.

MR. SELIG: Thank you, Your Honor. So I will turn it over to Chris Crabel for the substantive updates, but I wanted to make sure we had a few other people from the City come in that I wanted to introduce to make sure that they are recognized. We have Captain Harry Dilworth from the Ferguson Police Department here. We have Michelle Richmond, who is the Ferguson Municipal Court Administrator, and we have Shahidah Siraaj who came in as well who is the executive assistant to the Ferguson Chief of Police.

So with that, I will turn it over to Chris Crabel for the substantive updates.

THE COURT: All right, Mr. Crabel, and again, if you don't mind coming to the lectern so we will all be able to hear you. Thank you very much.

MR. CRABEL: Good morning, Your Honor. My name is Chris Crabel. I am pleased to address you and the public today as the Consent Decree Coordinator for the City of Ferguson. I plan to provide an update on the progress of initiatives within the organization covering staffing, policy development, plan development, projects and audits, budgetary updates, and ongoing collaboration with our community groups. Additionally, I will address the significance of this being the ten-year anniversary of Michael Brown's death.

Starting with the staffing updates, over recent

months, our organization has made significant strides in recruiting and staffing, which is crucial to maintaining the operational effectiveness of the City. We have hired several new officers. As some of the citizens mentioned today, they have specialized skills, some in IT, some with drones, so we are really making strategic hires that will help the City move forward. However, we are still actively seeking qualified candidates for the deputy chief of police position, and we are also still hiring for police officers. Our efforts remain steadfast in building a diverse and capable team to serve our community efficiently.

Moving on to the policy update portion.

THE COURT: I have to ask you this again. Can you pull the microphone, just make it a little closer to you. There you go. Thanks.

MR. CRABEL: Okay. Is that better?

THE COURT: Yes.

MR. CRABEL: Perfect. We'll move on to policy updates. So the City of Ferguson in collaboration with the Department of Justice will hopefully be finalizing the First Amendment policy, today hopefully, so that will be a good step forward. This is a significant milestone in our ongoing efforts to align our practices with the principles of free speech and public assembly, so hopefully we can wrap that one up today.

Looking at plan development, since our last meeting, even before that, our focus is on developing comprehensive plans that continue to enhance our organizational effectiveness. So in the next few weeks, the City will be sharing a draft like I hate saying comprehensive plan, but a comprehensive document that will be showing, you know, our progress with the sections of the Consent Decree. It will be similar to our Smartsheets document that we have heard hundreds of times before, but it will be utilized a little bit differently, and with this, once this is, you know, finalized and reviewed by everyone, we can use this on the back end to create the comprehensive like dashboard that we have been working on for awhile. But while that is still being developed and while we are wrapping up the details, we can hope to be seeing some progress on that here soon in the future.

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We have finalized the training plan with the understanding that additional trainings will be incorporated as they are developed, so the template's there and we're re-plugging in mass training that are developed with Lisa. We have made substantial progress and we are committed to setting and trying to meet all of our target dates that we have created with the Department of Justice.

The City has submitted its Crime Prevention Plan to the Monitoring Team and will be getting feedback shortly. And

once again, we are working with the National Police Institute on our staffing plan. We had started doing the staffing plan ourselves but realized that we needed a little bit more expertise, so we have reached out to a group that has that expertise, so we are utilizing them. Hopefully, we are still on track to meet our target date with that later this month, but we did have to reach out to an outside agency to help with that one.

Additionally, we have re-engaged with the Neighborhood Policing Steering Committee, or the NPSC, to assist with the Community Engagement and Community Policing Plan. I believe a few members of the community talked about that today. They were crucial in the initial plan, and as we have received feedback, we hope to utilize their expertise in creating the updated plan as well.

Moving on to projects and audits, we are actively working with the Monitoring Team on the use of force audit 2 and the accountability and Civilian Review Board audit, providing some additional information as requested. The Monitor has provided some preliminary findings, and we are collaborating with them and supplying additional information needed. Additionally, we have submitted the draft of the Court's self-audit to the Department of Justice. Once we receive feedback on that, we will build up a more robust plan and send that off to the Monitor for review.

And despite some hiccups with our Microsoft 365 conversion and all the delays it has caused with building the portal on the website, we are still working on the back end to create an interactive dashboard for the Consent Decree as I mentioned previously, but in the meantime while we are creating that, we are looking at addressing transparency concerns in a different way. So we are looking at maybe utilizing social media, creating short video clips to address, you know, frequently asked questions or concerns that citizens might have so we can have information out there in a different way in the interim while we get the website built up.

Moving on to budget updates, the City's budget has been passed by Council. This year more than ever we have allocated additional resources to the continued progress of the Consent Decree, particularly in areas of training. As you have seen, we have had a lot of moving parts with training, and they have also added funds to hire our own subject matter experts. This demonstrates our firm commitment to fulfilling our obligations and advancing our community's well-being with having that budget approved.

And then moving on to community groups, we are continuing to work with our community groups, and we are dedicated to reviving and refining our collaboration with them. Our goal is to strengthen these partnerships to better address the community needs and enhance the effectiveness of

our initiatives. A strong relationship with the community groups is essential for fostering trust, promoting transparency, and ensuring our efforts align with the values and priorities of our residents.

And we are coming up on the ten-year anniversary of Michael Brown's death. This year will mark the ten-year anniversary of his death, and it's a significant and somber milestone for our community. His death sparked a movement for justice and police reform that has had a profound impact on our city and beyond. As we reflect on this anniversary, we re-affirm our commitment to the principles of transparency, accountability, and community engagement that have guided our efforts under the Consent Decree. Our ongoing work is dedicated to ensure that the lessons learned from this tragedy continue to shape a more just and equitable future for all members of our community.

In conclusion, the progress and developments within the City of Ferguson underscore our unwavering commitment to excellence, community engagement, and continuous improvement. As we continue to navigate the challenges and opportunities ahead, we remain dedicated to building a safer more inclusive and more resilient Ferguson. Thank you.

THE COURT: Thank you, Mr. Crabel.

From the Department of Justice, Ms. Senier.

MS. SENIER: Good morning, Your Honor. Thank you for

the opportunity to address the Court and the public on the status of implementation of the Consent Decree. We want to thank all the members of the public who provided comments today. I hope that I address those during my remarks. We also want to thank the public for their continued engagement throughout the implementation process and in particular for organizing the community meeting last night as Ms. Mueller mentioned. We understand that one motivation behind holding that meeting was to provide some transparency on the status of implementation to date. So with the Court's permission, we would like to add some context to Mr. Crabel's updates in the interest of transparency.

Starting with, though the pace of implementation is not as we have long said where we would like it to be, there has indeed been progress, and we think it's important for people to know that. Firstly, FPD has implemented many if not most of the Decree required policies. Those we heard today are new revisions in policies may be needed for any newly acquired technology that may touch on areas governed by the Decree such as drones. Electronic force and accountability data systems are now up and running. This is helping with standardization of investigations, efficiency, and the ability to collect and analyze data related to force complaints.

Several community engagement structures are now up and running including the Neighborhood Policing Steering Committee, the

Civilian Review Board. There has been a series of ten small group dialogues between officers and members of the community. There is now a community mediation program that mediates disputes not only between members of the community but also, you know, with the parties' agreement, officers and members of the community.

As Mr. Crabel said, FPD staffing is trending upward, I believe around 76 percent, and there is now key staff on board. In addition to having a very able Consent Decree coordinator, there is an enthusiastic and productive training coordinator, a public information officer who is working on community engagement as we heard today, and Chief Doyle continues to round out the ranks of his command staff.

The Monitor has deemed the Court amnesty program fully implemented, which is a significant milestone, and some training is complete and more is in the pipeline. As we heard today with input from the training committee, Ms. Stephens has completed a training plan and the Court may remember this was a key ask that we made the last time we were here. It's an important step because it lays the foundation and the roadmap for how FPD is going to design and deliver in-service training, and we think it's an important step because it really demonstrates that the department is taking ownership for its own training program.

Additionally, the department is right now delivering

training on fair and impartial policing with assistance from an outside trainer. As Mr. Crabel mentioned, we want to acknowledge the City's investment in engaging subject matter experts in training. This is a very positive development and one that we appreciate. Of course, we are still working with FPD to ensure that the content of the training is consistent with the requirements of the Decree, but there is no doubt that Ms. Stephens has accelerated the progress on training exponentially.

We also understand that some members of the community and city stakeholders may be frustrated by the perceived burden of implementation, so we did want to take this opportunity to clarify any misunderstanding that may be surrounding the Consent Decree; the first being the City is not paying the Department of Justice for the Consent Decree. On the contrary, the Department of Justice has provided substantial resources, both technical and financial, to the City and FPD since 2016. This has included a hiring grant in 2016, actual training like Blue Courage in 2017 and camera training in 2022, connecting FPD to resources and training on deescalation and use of force in 2023, not to mention months of technical assistance on community engagement throughout 2021.

Secondly, the Monitor in this case has been as we have said historically extremely sensitive to the financial

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concerns of the City. She has been very judicious in the time that she and her subject matter experts spend on this matter, and the time that they do spend is heavily discounted or in some case entirely pro bono.

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And lastly, perhaps most importantly, I think the results of our 2015 investigation revealed just how crucial it is that Ferguson have constitutional policing. It's part of the culture that Ms. Brooks spoke of. Everyone in Ferguson deserves constitutional policing and indeed many of the reforms set out in the Consent Decree including training, accountability structures, data systems are simply part and parcel of having an effective law enforcement agency in the 21st Century. So we want the public and the Court to be assured that DOJ is doing everything it can to not only help the City and FPD implement the Decree but also hold them accountable when they are not, so this is why we continue to meet with FPD on a regular basis asking for things like policies and trainings. It's why we provide the kind of assistance that I outlined earlier, and it's why when we face roadblocks, we approach the Court for assistance in working through those, and both the Court and the City have been very responsive to that.

So to that end, we just want to map out where we think the path forward remains, and it always starts with expanding engagement on the Decree throughout FPD and the

City. We expect greater engagement with the Decree within the department. As we have long said for too long, the burden of implementation has fallen on one or two people who have too much else on their plate, so it's our hope that with the new hires, particularly at the command level, that they will embrace various tasks that are required under the Decree.

Training, as I have already said, you know, the City and FPD are working on this with Ms. Stephens, and again the City as Mr. Crabel said have demonstrated their commitment to investing in this area and we appreciate that.

As people have said today, we are looking for more transparency on progress. We understand very well that there are many challenges in trying to stand up a new website, and we are sympathetic to that. We understand that the City is trying its utmost, but given the hunger for information on progress under the Decree, we are hoping that the City will at least consider some alternatives in the interim. You know, people are craving some sort of a chart or a status update mechanism. Even if it's rudimentary, they just want information.

Lastly, we think assessments are critical to the path forward. We appreciate the Monitoring Team is now conducting use of force and accountability audits, and they have already teed up the cameras, and courts are coming next. As we mentioned during our last appearance, we are working with the

City to help them design a self-assessment for the municipal court. We think this is going to be important to again increase transparency, perhaps accelerate the final steps of implementation within the court and to give the City a roadmap for how it might assess its own performance on the policing side of the Consent Decree.

Last night, Your Honor, we got questions like we heard today about what happens when the Consent Decree ends. When does it end, what happens after it ends. Well, it ends by the terms of the Decree, when there is full and effective compliance and that's sustained for a period of two years. But to get there, it's created remedies that are designed to be durable, and what that means is that FPD will end up an agency that is reflective, that is able to course correct without the oversight of DOJ, the Monitor, or the Court.

So with that, I don't have anything else to add unless you have questions.

THE COURT: Thank you. That was helpful. Ms. Caruso on behalf of the Monitor.

MS. CARUSO: Thank you and good morning. I would like to start by expressing my appreciation on behalf of the Monitoring Team for all of the members of the community who took time to attend today's hearing and who addressed the Court this morning. Thank you. I thank all of you. The community continues to stay engaged as is evidenced by the

event that was sponsored last night by PROUD and the NPSC in which the DOJ presented at and in which I was very happy to attend via Zoom. Community engagement and active participation continues to be an integral aspect of implementation of the Consent Decree.

The City and DOJ have in each of their remarks provided a clear picture of where we stand today. I have a bit more comment and context from the perspective of the Monitoring Team, but I will try not to repeat too much of what's been said. I do want to say, which is worth repeating, that we have been tremendously pleased and impressed by the two new hires, Patricia Washington, the City's new public information officer, and Lisa Stephens, the training coordinator. As the Court knows, the need to fill these critical positions endured for many years.

There has been immense progress in the area of training since the arrival of Lisa Stephens in February of 2024. She has moved with both diligence and haste to put together trainings and to further develop the long outstanding training plan which we have often discussed. We have seen this area move at a faster pace since her arrival, and as has been noted before in our last quarterly status hearing, the FPD has been able to meet target dates for submission of draft training plans in March and then more recently in April as well. Training remains a critical area of the Consent Decree

that has often been the log jam between policy development and the Monitoring Team's ability to assess implementation of those policies. For example, in the area of stop searches and arrests, a couple policies such as the strip and cavity search and correctable violations policies have been fully developed but have not yet been trained on. There are a few examples of policies like that that just need to move through training next.

The duration of time that can pass between completion of the policy and roll out of role call training or in-service training has met delays in those policies being implemented.

We have already seen this trend start to buckle under

Ms. Stephens's leadership during her short time here. Even this morning FPD, as has already been mentioned, is hosting an implicit bias and policing training that will move that area of the Consent Decree into a place where it is getting close to ready for assessment.

It is no doubt a tall ask to manage both the steady roll-out of all of the role call trainings, the in-service trainings while also managing the larger more comprehensive and logistically challenging training plan, but Ms. Stephens has proven incredibly capable in doing so already.

Similarly, Patricia Washington as public information officer is a critical member of FPD dedicated to building and solidifying community engagement and policing plans, another

area as Ms. Senier has already stated of the Consent Decree where we hope to see more timely and concentrated progress made over the next year. We are anxious to see how the City can enhance its communication with the community under her leadership.

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As Mr. Crabel mentioned, the City's trend line is positive with respect to staffing and has been able to recruit into FPD with good momentum. From our discussion with the parties yesterday while we had an on-site visit, it is clear the City recognizes it must do more to track and report out on its progress and that it is committed to increasing transparency. A dashboard doing exactly this is under way, and while it is being finalized, we encouraged the City to implement more immediate solutions to both the issue of internally tracking top priorities related to the Consent Decree and publicly sharing information about its progress in activities with the community. It's great to hear Mr. Crabel already say this morning that the City is planning to do this, planning to share a progress plan for implementation in the next few weeks with DOJ and the Monitoring Team and to do updating to the community through social media and FAQs.

I will not repeat the status of each policy and training already presented, but I do want to note, especially because this came up in the public comment, that the Monitoring Team is finalizing its comments to the Crime

Prevention Plan, and we thank the City of completing this plan. Our subject matter expert, Dr. Leigh Anderson, is leading the review and the Monitor's comments to this plan. The Crime Prevention Plan is one of four plans that has been the long focus of many hearings; the others being the Training Plan, the Community Policing and Engagement Plan, and the Staffing Study and Recruitment Plan. FPD's new staffing, which I have just discussed, as well as its partnership which Mr. Crabel referenced with NPI -- that's the National Police Institute -- who is assisting with the staffing study suggests they should be well positioned to wrap these plans up, and we hope they will be able to report as much at the next quarterly hearing.

The Monitoring Team has otherwise moved forward with the areas that are ripe for assessment. We conducted a second use of force audit and have provided a preliminary summary of our results from that audit. This audit looks at use of force incidents and investigations from the calendar years 2022 and 2023. The Monitoring Team used a use of force audit checklist to guide its review. In each case it was graded as satisfactory or unsatisfactory. Some of the factors we have reviewed to give the community an understanding of what we were looking at include documentation, whether reports are timely, accurate, complete; deescalation, whether officers provide verbal warnings prior to using force or otherwise take

meaningful steps to stabilize or deescalate the situation; force response including whether force was objectively reasonable and proportional to the level of resistance, whether it was used in a retaliatory manner or whether the officer provided immediate necessary medical assistance where applicable; force reporting including was each use of force identified, reported and justified; enforce investigation including whether the supervisor conducted required interviews and responded to deficiencies appropriately.

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The parties met yesterday to discuss preliminary results, and additional analysis will be conducted by the Monitoring Team before finalizing and publishing the results of our assessment. We thank the City for cooperating with us and providing additional information that we have requested. The initial results represent an improvement in percentage of cases rated as satisfactory from the Monitoring Team's initial audit of 2019 to 2021 reports. Areas for improvement include incidences where the type of force was mis-categorized and where officers directed discourteous or profane language at detainees or engaged in unprofessional communications. Yesterday, the parties engaged in productive discussions about how FPD can improve the quality of its own force investigations as well as how FPD's computer programs, particularly Benchmark, can better support its work. forward to concluding this audit and releasing our results in

the near term as well as continuing with phase 2 of the use of force audit which will review incidences in which we might have expected to see a use of force report such as resisting arrests but where no force was actually reported.

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The ongoing use of force audit has been led by

Monitoring Team member Darryl Owens who is here with us today

and who joined the meeting yesterday to discuss the

preliminary results with the parties and who has been doing

excellent work on behalf of our team in this area.

The Monitoring Team is also planning to launch our first body worn camera audit. We would like to welcome two new members of the Monitoring Team who will lead this audit, Daniel Gomez and Roger Nunez. Dan Gomez who I also introduced here with us today joined us yesterday for a site visit and in-person meetings at FPD. He is a co-founder and chief technology officer at TacLogix who provides consulting to public safety agencies as well as comprehensive technology assessments and policy and training development services. Mr. Gomez is a 27-year veteran of the Los Angeles Police Department where he rose through the ranks to serve as the department's chief technology officer and led its tactical technology section and established the LAPD's first innovation and strategic planning division. Among many other things, he has been responsible for the deployment of over 7,000 body worn cameras and smart phone deployment after conducting

extensive research and field testing and works on the Newark Consent Decree and as a consultant with the Department of Justice on the Puerto Rico Consent Decree. So we are in very good hands with Mr. Gomez leading our body worn camera audit and we thank him for being with us today. He will be working on that with his colleague, Mr. Nunez, who is not here today but who also has significant experience with the LAPD and who specialized in deploying, integrating, and teaching technology applications and equipment to LAPD's 13,000 sworn and civilian members.

In addition to beginning the body worn camera audit in the near term, the Monitoring Team plans to bring on one additional subject matter expert to assist with the ongoing accountability audit. Yesterday, the Monitor was also able to move that assessment forward by reviewing the Civilian Review Board binders and documentation during an on-site visit at City Hall.

With respect to the municipal court, our 2023 status report indicated completion and compliance with the comprehensive amnesty program. The City under

Ms. Washington's leadership is preparing for a public education campaign regarding municipal court processes to be held this summer, and additionally with respect to future audits as has been mentioned, the City is developing a self-assessment methodology with input from the Monitoring

Team and support from DOJ. So rather than the Monitoring Team conducting additional independent audits, this process will have the Ferguson Municipal Court self audit, which will allow it to comply with paragraph 360 which requires it to conduct regular assessments of its own court practices to ensure that municipal court proceedings are administered fairly and in accordance with policy and federal and state law. The Monitoring Team will then assess the validity and compliance with that paragraph by reviewing the City's self-assessments in that area.

Over the next quarter, we will continue with ongoing audits and commence the body worn camera assessment. Where possible, we will include any results with our next status report and report out publicly as we finalize those results. We will plan to publish our next status report in advance of the end of the summer.

I also want to close by saying as we approach the ten-year anniversary of Michael Brown's breath, we are heartened to hear that the City has been reflecting on the significance of this anniversary and has affirmatively stated here today its continued commitment to the Consent Decree and to shaping a more just and equitable Ferguson. So we thank you for that. And I'd be happy to take any questions if the Court has any.

THE COURT: I do not have any. I do want to welcome

the new member of the team, and I am very grateful to the subject matter experts that you have used, and I think -- well, I appreciate the progress that's being made.

Mr. Selig, do you wish to make any responses to anything anybody else has said?

MR. SELIG: Just very briefly, Your Honor. The City would like to thank the DOJ and the Monitor for coming early yesterday to the City and to the police department so that the parties could meet in-person to go over some of the policies that have been outstanding and get some of those policies across the finish line. We thought it was particularly helpful with respect to the use of force audit that Ms. Caruso just discussed. But that's all that I have, Your Honor.

THE COURT: You know, the members of the public probably know this, but often at these meetings, we do have even though everyone stands up and is very polite, it's not like some of my lawsuits where everybody is screaming at each other and yelling all the time, but we also have frequently been met after the hearings and had very frank and not always as easy discussions as we are having here in public, and I think it has shown progress, and I think the citizens of Ferguson should be pleased with the progress you have seen. I hope that -- you know, I'm with Ms. Brooks in thinking that it would be wonderful if everyone in the world would just behave the way their mothers taught them or should have taught them

and done what's right and my job would be a lot easier, but I think that we are getting closer to doing that, and I think a lot of this is -- well, obviously the court system is different, and that has been very significant to see that.

The police department also I think, as many people have commented but appears to me, is also changing its culture in a positive way.

And I guess I would echo what others have said here today, that the changes that are happening in Ferguson, in the court system and in the police system and in the engagement with the community, these are things that are necessary for fully providing the constitutional rights that the Constitution guarantees to all citizens and making sure that they are. This is the kind of policing that everyone should have, and we are working towards that, and I think whoever mentioned that it could be a model for the county and more I think is correct.

You know, I remember well the very beginning hearing
I had with many of the same people who are here when the issue
of approving the Consent Decree was in front of me, and at
that hearing, there was a lot of sentiment expressed by
members of the public that, you know, Ferguson is not any
worse than a bunch of the other municipalities or everybody is
doing it, it has the same failings, and, you know, to some
extent I think that is true, that everybody has similar

failings, but that's changing and things have changed since the time of the approval of this Consent Decree and entering into it, certainly since Michael Brown's death. I know that there continue to be terrible incidents that happen throughout our country, but I can see real change, and I think Ferguson is leading the way by complying with this Consent Decree, and I really appreciate what you all are doing, and I think that it could be a model for others to see that yes, it is very possible to run a city and comply with and run a court system and run a police department and respect everyone's constitutional rights and have what we are all hoping everyone can adopt, but I certainly think Ferguson is showing us.

We're not perfect. We have got a ways to go. As everyone knows, when we meet and talk, it's how much longer will this go on and when can we get there, but we are getting there and the progress especially this year has been very good, so I'm hopeful that, you know, we'll get to a point where you won't need us to be doing this, but we are not there yet, but I do think everyone should be pleased with the progress that's been made.

So with that said, I'm going to close the hearing, but I do again want to thank all the parties who are here, the Monitor, the Department of Justice, the City employees and officials, but also the citizens who are doing what you are doing in just coming here today and being part of this process

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     or listening on YouTube if you are listening. I think it's a
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     very good step and I appreciate that everyone still wants to
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    be involved in this progress because it is a team effort and
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     we need everybody here to be continuing to work on it. So
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     thank you all very much, and with that said, Court's in
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     recess.
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                  (PROCEEDINGS CONCLUDED AT 11:05 A.M.)
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CERTIFICATE

I, Angela K. Daley, Registered Merit Reporter and
Certified Realtime Reporter, hereby certify that I am a duly
appointed Official Court Reporter of the United States
District Court for the Eastern District of Missouri.

I further certify that the foregoing is a true and accurate transcript of the proceedings held in the above-entitled case and that said transcript is a true and correct transcription of my stenographic notes.

I further certify that this transcript contains pages 1 through 41 inclusive and that this reporter takes no responsibility for missing or damaged pages of this transcript when same transcript is copied by any party other than this reporter.

Dated at St. Louis, Missouri, this 15th day of July, 2024.

/s/Angela K. Daley
Angela K. Daley, CSR, RMR, FCRR, CRR
Official Court Reporter